

# MINUTES & NOTICE OF BOARD ACTION

APPROVED April 17, 1996

## LANE COUNTY BOARD OF COMMISSIONERS

*This document, upon approval in a public meeting by the Board of County Commissioners, serves as official minutes of such meetings as required under the Open Meetings Law, ORS 192.650.*

Pursuant to notice made by mailing agendas to news media, a selected list of jurisdictions and individuals in Lane County, a meeting of the Board of County Commissioners was held.

Questions should be directed to The Board Office Specialist 3, ext. 4203.

April 2, 1996	WORK SESSION	Commissioners'
Following HACSA	BOARD OF COUNTY COMMISSIONERS	Conference Room

Chair Bobby Green, Sr. presided with Steve Cornacchia, Ellie Dumdi, Jerry Rust (present by speaker phone until 9:55 a.m.) and Cindy Weeldreyer present. Sharon Giles, Recording Secretary.

### 1. ADJUSTMENTS TO THE AGENDA

Bill Van Vactor, County Administrator, noted the Addendum adding Item 7.d. to the agenda with regard to the role of the Management Analysts. He stated that Cheryl McCawley will explain tomorrow's interview process at the end of today's meeting. Van Vactor mentioned that an item from this morning's HACSA agenda will be heard during today's Board meeting. He also reminded the Board that tomorrow's starting time is 8:30 a.m.

Rust asked that Item 8.g. be heard before he has to leave the meeting at 9:55 a.m.

### 2. PUBLIC COMMENTS

None.

### 3. COMMISSIONERS' ANNOUNCEMENTS

To be held at approximately 10:40 a.m.

It was determined that an item from this morning's HACSA agenda would be heard by the Board of Commissioners at this time.

HACSA

2. c. ORDER 96-4-2-3H/In the Matter of Approving the Expenditure of the Lane County Fund 28 Affordable Housing Program (Materials & Services Category) in the Amount of \$85,000 to Assist in the Acquisition of Village Oaks Apartments.

Discussion on this item took place during today's HACSA meeting.

MOTION: Approval of the Order. Cornacchia MOVED, Dumdi SECONDED.  
VOTE: 5-0.

The following item from today's Board agenda was taken out of order.

8. PUBLIC WORKS

- g. ORDER 96-4-2-9/In the Matter of Adopting Findings and a Final Decision on the Appeal of the Hearings Official Denial of PA 0518-93 for Confirmation of a Vested Right to Locate a Mobile Home Within an Impacted Forest Lands (F-2) Zone on Tax Lot 600, Assessor's Map 16-04-14 (Appellant/Applicant: Millard).

MOTION: Approval of the Order. Cornacchia MOVED, Dumdi SECONDED.  
VOTE: 5-0.

4. COMMISSIONERS' BUSINESS

- a. RESOLUTION AND ORDER 96-4-2-1/In the Matter of Proclaiming April 1 through 7, 1996 as Public Health Week.

Karen Gillette, Public Health Nurse, presented the Board with a framed poster detailing the "Chronology of Public Health Milestones until 1923." She also distributed badges and further information to each Board member. Gillette briefly reviewed the agenda item (see material on file) and provided highlights of their current emphasis in public health. Green read the Resolution into the record.

MOTION: Approval of the Resolution and Order. Dumdi MOVED, Weeldreyer SECONDED. VOTE: 5-0.

- b. RESOLUTION AND ORDER 96-4-2-2/In the Matter of Supporting April 7, 1996 as World Health Day - "Creating Healthy Communities Together."

Karen Gillette spoke briefly on this item (see material on file). Green read the Resolution into the record.

**MOTION:** Approval of the Resolution and Order. Dumdi **MOVED**, Weeldreyer **SECONDED**. **VOTE:** 5-0.

c. **REPORT/Extension Update.**

Janet Calvert reviewed her written report (see material on file). She highlighted that volunteers are the backbone of the program.

She also spoke to the Board regarding the employee embezzlement matter which was reported this past week in The Register-Guard. Rust asked about the prospect for recovering funds. Calvert responded that she hopes there will be some restitution as part of the court proceeding. She indicated that they have also filed an insurance claim with Visa and that some recovered property will be auctioned. Rust questioned whether there will be an impact on services of the Extension Service. Calvert remarked that they have considerable reserve, but will try to be very frugal for the rest of the fiscal year. She summarized that they will not have to cut back services. Responding to Dumdi, Calvert reported that the amount in question is between \$70,000 and \$100,000. Calvert remarked that this has been a wake-up call to look at different systems that may need to be in place regarding computer record-keeping.

Calvert indicated that cleaning and reconstruction as a result of their December fire is going slowly. Weeldreyer commended Calvert for keeping the Board abreast of Extension activities.

d. **ORDER 96-4-2-3/In the Matter of Appointing One Member to the Metropolitan Wastewater Management Commission.**

Rust noted that he has served on the MWMC for about 15 years and his leaving will result in loss of institutional memory. He noted that appointing Katherine Schacht will help fill that void.

**MOTION:** Approval of the Order appointing Katherine Schacht to the MWMC. Rust **MOVED**, Dumdi **SECONDED**. Green reported that he had spoken with Schacht last night and she assured him she could work in a team environment. **VOTE:** 5-0.

e. **REPORT BACK/Policy and Procedures Standing Committee.**

Rust noted there was not much to report and that he would like to have one more Policy & Procedures meeting and then report to the Board. There was consensus that another P&P meeting should be scheduled. Green agreed that items 1, 3 and 4 (in the agenda handout) need to be discussed further by P&P and then brought back to the Board.

5. EXECUTIVE SESSION as per ORS 192.660

To be held later in the day.

6. COMMITTEE REPORTS

SAVE Committee

- a. ORDER 96-4-2-4/In the Matter of Approving One Cash SAVE Award to Mike Davenport and Teresa Nelson in the Amount of \$3,000 for Their Improvements to the Method Used When Distributing BCC Meeting Notice Information to the Public.

Sue Pierce, SAVE Committee member, briefly reviewed this item for the Board (see material on file).

MOTION: Approval of the Order. Cornacchia MOVED, Dumdi SECONDED.  
VOTE: 5-0. Van Vactor reported that other members of the organization are looking at using fax technology now, too.

7. COUNTY ADMINISTRATION

- a. Announcements

Van Vactor indicated that the Management Team had met yesterday and had a presentation on workplace violence. He stated that at the end of the meeting they had touched on a plan for a section of the budget called "loss of service" in the event, in this case, that the levy does not pass. Van Vactor reported that the Management Team is meeting again Thursday to work on the issue.

The following item was taken out of order.

8. PUBLIC WORKS

- a. ORAL REPORT BACK/30th Avenue Slide Repairs.

Ollie Snowden reported that the barriers there now meet standards and the question is whether more should be done. He indicated that it is not likely that someone will drive through the barrier. Snowden remarked that 300 feet of barrier could be added behind the existing barrier. He expressed concern that adding the additional weight of concrete could aggravate the slide. Snowden explained that plastic water barriers could be used, but that the downside is the \$16,000 cost. He added, however, that they are reusable. Snowden noted that additional concrete barriers would cost \$4,000.

Snowden summarized that the issue is risk assessment. He observed that he could foresee using plastic barriers again.

Cornacchia indicated that he had taken a look at the slide himself and concluded that it would take "an idiot or someone under the influence" to go through the existing barrier, thus he does not feel a duty to either of those groups of folks. Snowden remarked that if there was the potential for icy conditions, he could see adding additional barriers.

There was consensus to do nothing additional at this time.

Rust left the meeting at this time.

## 7. COUNTY ADMINISTRATION

- b. PUBLIC HEARING AND ORDER 96-4-2-5/In the Matter of Adopting the 1995-96 Supplemental Budget #3 and Making Appropriations.

David Garnick, Senior Management Analyst, briefly reviewed this item for the Board (see material on file).

Green opened the Public Hearing. There being no one present who wished to testify, Green closed the Public Hearing.

MOTION: Approval of the Order. Dumdi MOVED, Weeldreyer SECONDED.  
VOTE: 4-0.

- c. ORAL REPORT/Florence Annex and Justice Center.

Rick Schulz, Management Analyst, reported that there are maintenance requests coming in from tenants at the Annex. He stated that Bill Seider has submitted a memorandum to Jeff Turk regarding remodeling that would be necessary to meet the needs for the Forest Service and that the County is waiting to hear from the Forest Service. Schulz explained that the costs of the remodel are estimated at \$133 per square foot or over \$1 million. Jeff Turk reported on the value of the building in terms of rents and potential sale. Turk remarked that he has not had a professional appraisal done. He observed that the building would need to have considerable remodeling. Turk reported that the value is on the land which is estimated at \$300,000 and that the building value is approximately \$300,000. He estimated a potential sale price of between \$500,000 and \$600,000. Turk indicated that rents in the area vary from 60 cents to \$1.50 per square foot and that the State Police is currently paying \$1 per square foot. He stated that the total square footage for the building is approximately 12,000 square feet and that the State Police now use 1,000 square feet. Dumdi asked

the cost to bulldoze the building. Schulz responded that there are some federal grant dollars connected to providing a facility for Public Health for 25 years (through 2002), with Cornacchia noting that that space provision could possibly be fulfilled on another site.

With regard to the Florence Justice Center, Schulz reported that Florence staff came over on short notice on March 25 and wanted to know if the County is still interested in space. He indicated that they are looking for \$100,000 up-front to help build out the Florence Justice Court piece of the Justice Center and that that would make the County a quasi-owner, paying for janitorial, maintenance, etc. Schulz observed that there is another Florence item on the April 9 agenda and there will already be a group from Florence in Eugene. He added that County staff has suggested that perhaps discussion on the Florence Justice Center could occur at that time also. Garnick noted that Florence representatives are open to other options, too. Responding to Dumdi, Schulz reported that \$63,000 is the actual construction cost and that the balance is to account for costs of moving, etc. He indicated that the figure of \$100,000 is being used so there will be no surprises. There was consensus to include this discussion into the April 9 agenda. Dumdi observed that one opportunity to fund the \$100,000 is through selling the existing building. Weeldreyer cautioned that the Justice Court is funded through the Traffic Team and that if the levy fails and there are no dispatchers, then that would end the Traffic Team. Garnick responded that if the Traffic Team officers are removed, there would still be the need for core staff to respond to other matters as the Florence Justice Court, unlike the Central Lane Justice Court, is not solely funded by the Traffic Team.

d. DISCUSSION/Role of County Administration's Management Analysts (David Garnick)

Garnick reviewed his agenda memorandum (see material on file), remarking that he is looking for feedback. It was noted that Cornacchia had responded in writing. Green received clarification that the information in the memorandum includes department directors' feedback.

- 1) Budget Preparation - Consensus - Agreement.
- 2) Budget Strategy - Consensus - Agreement.
- 3) Budget Monitoring and Review - Cornacchia remarked that in his written response to Garnick he had suggested that the material reflect that the Board "allows departments the final say." - Consensus - Agreement.
- 4) Staff Support to the County Administrator and Board of Commissioners - Consensus - agreement.

- 5) Contract, Agenda Item and Budget Adjustment Review - Van Vactor remarked that the memorandum correctly reflects the process with the exception that if an elected official requests an item on the agenda, it is usually forwarded. Cornacchia clarified that if an item makes it to agenda setting, then the Board chair makes the decision on whether it goes on the agenda or not. (This paragraph is "pre-agenda setting" process.) Garnick asked for the Board's expectation regarding agenda review, noting that it is not always possible to give a great level of scrutiny during the budget process, etc. Cornacchia indicated that he doesn't expect more, but a minimum of the same amount as has been done in previous years. Dumdi remarked that file notes are very helpful. - Consensus - Agreement.
- 6) Staff Support to Various Committees - Consensus - Agreement.
- 7) Staff Resources to Departments - Consensus - Agreement.
- 8) Special Projects as Assigned by the Board or County Administrator - Consensus - Agreement. Cornacchia again asked that "as determined by the Board" be added to this statement.

Garnick stated that the information will be used as a guideline. Green suggested this information be passed on to lay members of the Budget Committee. Van Vactor stated that the analysts have done a tremendous job and expressed his appreciation for their continual efforts. Teresa Wilson, County Counsel, remarked that this is the first time analysts have sat down and tried to put their role in writing. She predicted that this document will go a long way toward resolving any philosophical disagreements or conflicts in the future.

8. **PUBLIC WORKS**

- a. ORAL REPORT BACK/30th Avenue Slide Repairs.

Discussed above.

- b. RESOLUTION AND ORDER 96-4-2-6/In the Matter of Approving a Project Design Concept and Acquiring Fee or Other Interests in Portions of Certain Real Properties for Improvement of Mt. Vernon Cemetery Road from the Springfield City Limits to Jasper Road (MP 0.53-MP 1.16).

Ollie Snowden, County Engineer, reviewed this item for the Board (see material on file). He remarked that the road is in Weeldreyer's district and is a major collector. Snowden noted that two designs have been presented, a 2-lane design and a 3-lane design. He reported that there were a number of comments at the public meeting supporting the Jasper Road extension, which adds another dimension to this project.

Snowden indicated staff had recommended a package that contains the 2-lane alternative along with adding the Jasper Road extension to the CIP. He circulated a drawing detailing the Jasper Road extension. Responding to Cornacchia, Snowden reported that the Roads Advisory Committee thinks that adding another project to the CIP is not appropriate as the appropriate forum is through the full CIP review and they adopted the 2-lane alternative. Cornacchia asked if this is a higher priority for Springfield than roads to the three new schools in the community. Snowden indicated that was his understanding. Cornacchia stressed the necessity to talk to Springfield regarding their priorities in the event anything is added to the CIP. He indicated that personally he is more interested in getting the schools built. Weeldreyer explained that this project has been around for a long time, noting that the road is deteriorating. She acknowledged that the impact to local residents to widen the road to three lanes would be significant. Weeldreyer reported that it is their desire that it not be a cut-through, but that the Jasper Road extension plan be followed through with.

Weeldreyer stated that residents report difficulty in getting onto road due to increased traffic. Cornacchia expressed concern that choosing Option 2 would be a commitment to the new design concept, without a full discussion of the Road Fund. Snowden remarked that he doesn't see that approving Option 2 is a commitment to the extension. He continued that if the Jasper Road extension is not built, then deteriorating levels of service will be seen on Mt. Vernon Cemetery Road as traffic builds that would have been helped by a turn lane. Snowden indicated that Option 1 meets the goals of Transplan. He added that if the Board feels it does not need to meet those goals, then a 2-lane road will suffice, except for congestion and possibly higher accident rates. Green suggested holding this discussion until after decisions on the Road Fund when it is seen how this project fits into the overall system. Cornacchia stated that if Option 2 does not bind the Board legally to future choices, then he is comfortable with that and then the potential would remain for a future extension. Cornacchia and Weeldreyer offered support for Option 2.

**MOTION:** Accept the recommendation of the Roads Advisory Committee for a 2-lane design (Option 2). Weeldreyer **MOVED**, Cornacchia **SECONDED**. Cornacchia remarked that his support of this option does not include support for assessments to adjacent property owners on a major collector. He explained that this is a thoroughfare for other neighborhoods. **VOTE:** 4-0.

This meeting recessed at 11:00 a.m. to reconvene at 11:17 a.m.

- c. **ORAL REPORT BACK/Status of Natural Resources Metro Study and Goal 5 (Periodic Review).**

Roy Burns indicated that local planning directors have recommended that no action be taken on the study until there is time to pursue the opportunity to find additional

state monies. Responding to Van Vactor, Burns indicated that Lane County is not asserting to LCDC that this is a high priority. Cornacchia reminded everyone that one option is to embrace the federal wetlands designations as the Natural Resources Study for the Metro Plan which has been done by other jurisdictions. He emphasized that this would save tremendous money and be more pragmatic. Burns stated that staff is dealing with that by discussing with state and local officials the need to recognize that resource protection outside the UGB is already taking place on other levels.

d. **DISCUSSION/Governor's Transportation Initiative.**

Burns reviewed his agenda memorandum (see material on file) dealing with the development of a strategy to deal with transportation issues. He indicated that Lane County is being asked to look at issues regarding liveability, growth, etc. Burns reported that the Eugene area meeting is scheduled for April 18. Weeldreyer noted that the AOC president has urged involvement in the process by individual citizens. She stated that she would like to work with whoever is putting the advertisement into the paper with regard to language to use to attract public involvement. Responding to Cornacchia, Burns agreed that it is important to have broad input on a variety of system-wide issues. Dumdi suggested that Board members try to attend or provide something in writing. Green indicated that he would be sending out meeting notification in the near future.

e. **ORDER 96-4-2-7/In the Matter of Amending Chapter 60 of Lane Manual to Amend Fee Provisions for County Solid Waste Facilities (LM 60.875) to Become Effective 7/1/96 and to Add Post-MRF Disposal Fee Provisions (LM 60.875(2)(j) and 60.875(6)(g) to Become Effective Upon Adoption.**

Craig Starr, Interim Manager of Waste Management, briefly reviewed this matter for the Board (see material on file). He mentioned that the only proposal that is different from the Board's prior direction is to add a few fees for tires on rims.

**MOTION:** Approval of the Order. Cornacchia **MOVED**, Dumdi **SECONDED**.  
**VOTE:** 4-0.

f. **ORDER 96-4-2-8/In the Matter of Amending Chapter 60 of Lane Manual to Amend Hours of Operation for County Solid Waste Facilities (LM 60.025(3)(j), 60.026(3)(j)) to Become Effective 7/1/96.**

Starr reviewed this item and commented that there is need to find cost reduction measures, thus staff is proposing reducing hours in Veneta to be similar to other sites in the system. Responding to Dumdi, Starr indicated that they have not received any feedback from Veneta.

MOTION: Approval of the Order. Dumdi MOVED, Weeldreyer SECONDED.  
VOTE: 4-0.

- g. ORDER 96-4-2-9/In the Matter of Adopting Findings and a Final Decision on the Appeal of the Hearings Official Denial of PA 0518-93 for Confirmation of a Vested Right to Locate a Mobile Home Within an Impacted Forest Lands (F-2) Zone on Tax Lot 600, Assessor's Map 16-04-14 (Appellant/Applicant: Millard).

Approved earlier in the meeting.

9. CONSENT CALENDAR

- A. Approval of Minutes:
  - November 28, 1995, Work Session, 9:00 a.m.
  - November 28, 1995, Work Session, 1:30 p.m.
  - November 29, 1995, Regular Meeting, following HACSA
  - November 29, 1995, Regular Meeting, 1:30 p.m.
  - December 28, 1995, Emergency Meeting, 3:00 p.m.
  - January 16, 1996, Work Session, 9:00 a.m.
  - January 23, 1996, Regular Meeting, following Leadership Team Meeting
  - February 7, 1996, Regular Meeting, 9:00 a.m.
  - February 7, 1996, Regular Meeting, 1:30 p.m.
  - March 5, 1996, Work Session, 9:00 a.m.
  - March 6, 1996, Regular Meeting, 9:00 a.m.
  - March 13, 1996, Regular Meeting, following HACSA
- B. County Administration
  - 1) ORDER 96-4-2-10/In the Matter of Applying for a Telecommunications and Information Infrastructure Assistance Program Planning Grant for \$100,000.
- C. Health and Human Services
  - 1) RESOLUTION AND ORDER 96-4-2-11/In the Matter of Delegating Authority to the County Administrator to Sign a Contract Amendment With Options Counseling Service in the Amount of \$115,000 in the Department of Health and Human Services.
  - 2) RESOLUTION AND ORDER 96-4-2-12/In the Matter of Delegating Authority to the County Administrator to Sign Contracts as Listed in Exhibit A in the Department of Health and Human Services for Behavioral Support Specialists With the New Opportunities Program.

D. Human Resources and Management Services

- 1) ORDER 96-4-2-13/In the Matter of Authorizing the Sale of Surplus County-Owned Property to Laurel G. And Florella L. Abrahamson, Contract Purchasers of Record (Map #21-35-17-31-03400, 47596 Cline St., Oakridge).

E. Public Works

- 1) ORDER 96-4-2-14/In the Matter of Awarding a Contract to George Ardizzone Contracting for Painting, Roofing, and Repairs for Deadwood Covered Bridge (Br. No. 16-9W-25), Lake Creek Covered Bridge (Br. No. 17-8W-8), Coyote Creek Covered Bridge (Br. No. 18-5W-32), Parvin Covered Bridge (Br. No. 19-1W-21) and Wendling Covered Bridge (Br. No. 16-1W-10), Contract No. 95/96-07.
- 2) ORDER 96-4-2-15/In the Matter of Authorizing an IGA With the City of Cottage Grove for Sanitary Sewer, Water Line and Storm Sewer Reimbursement for the 6th Street South Improvement Project.

MOTION: Approval of the Consent Calendar. Cornacchia MOVED, Dumdi SECONDED. VOTE: 4-0.

10. HUMAN RESOURCES AND MANAGEMENT SERVICES

- a. ORDER 96-4-2-16/In the Matter of Approving and Ratifying a Collective Bargaining Agreement With Lane County Public Works Association, Local 626.

Ruth Larson briefly explained that the contract is a one year rollover with no wage increase. She indicated that it grandfathers three employees for retiree insurance benefits and discontinues that benefit thereafter.

MOTION: Approval of the Order. Cornacchia MOVED, Dumdi SECONDED. VOTE: 4-0.

11. JTPA

- a. PRESENTATION/Semi-Annual Report to the Board of Commissioners of Lane County.

This item was previously pulled from today's agenda.

This meeting recessed into Executive Session at 11:50 a.m. to reconvene into Board session at 11:55 a.m.

12. REVIEW ASSIGNMENTS

1) April 9 agenda - addition of discussion regarding the Florence Justice Center.

3. COMMISSIONERS' ANNOUNCEMENTS

Weeldreyer recalled that the Board had sent a letter to the Army Corps of Engineers on behalf of folks in the Pleasant Hill area regarding an inspection of the levee system. She indicated that inspection would take place on Thursday beginning at 1:00 p.m.

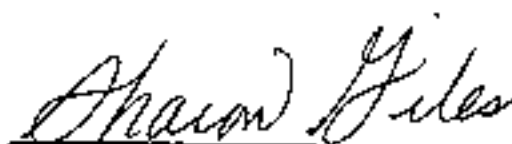
Dumdi stated that the NACo Audit Committee is asking for input. After a brief discussion it was decided to highlight federal grants policy and procedures and conference program revenue and expense analysis as areas on which to focus.

Dumdi indicated that she will see that copies of information received from Florence are distributed with next week's agenda.

13. EMERGENCY BUSINESS

Cheryl McCawley distributed copies of the schedule for tomorrow's HR&MS director interview and provided a brief review of the process.

There being no further business, this meeting adjourned at 12:04 p.m.



Sharon Giles  
Recording Secretary