

MINUTES & NOTICE OF BOARD ACTION

BOOK 146 PAGE 1224

APPROVED 2-26-91



LANE COUNTY BOARD OF COMMISSIONERS

This document, upon approval in a public meeting by the Board of County Commissioners, serves as official minutes of such meetings as required under the Open Meetings Law, ORS 192.650.

Pursuant to notice made by mailing agendas to news media, a selected list of jurisdictions and individuals in Lane County, a meeting of the Board of County Commissioners was held.

Questions should be directed to The Board Office Specialist 3, ext. 4203.

January 30, 1991
Following HACSA

REGULAR MEETING
BOARD OF COUNTY COMMISSIONERS

Commissioners'
Conference Room

Chair Jack Roberts presided with Steve Cornacchia, Ellie Dumdi, Marie Frazier and Jerry Rust present. Judy Haldeman, Recording Secretary.

1. ADJUSTMENTS TO THE AGENDA

None.

2. PUBLIC COMMENT

Stephan Ostrach, 1174 Gateway Loop, Springfield, representing the American Federation of State, County and Municipal Employees (AFSCME) stated that he was frustrated with the way the annual classification review was handled because he had hoped the system would be kept current and accurate. He stated that the County is nine months late with this report; therefore, it was received after labor negotiations and Ballot Measure 5. Cornacchia asked if Ostrach could present the Board with a written assessment and analysis. Ostrach commented that that would be time-consuming. Cornacchia commented that if the Board is to take an informed stance, it would need the information.

Jerry Dillar, 2015 Willamette, member of the Board of Directors of Chicano Affairs, commented on the contract for residential alcohol and drug services. He commented that the accessibility of services to a wide variety of community members should be considered in the awarding of a contract. He stated that Chicano Affairs Center is the only provider of linguistically and culturally competent services to minorities within the community.

Grisel Maria, 2175 West 7th Street, Human Resource Specialist for the State of Oregon and member of the Board of Directors of Chicano Affairs Center, commented that awarding the contract to Buckley House denies access to the Hispanic community.

Ruben Cota, 676 Polk Street, Executive Director of Chicano Affairs Center, commented that Chicano Affairs can serve both the Anglo and the Latino community, Buckley House cannot. He stated that Lane County welcomes diversity, but must go further than paper; resources must be shared as well. He suggested that the County consider cultural diversity in the RFPs in the future.

John Porter, 2265 Washington, Chair of the Border Ministry Task Force at Central Presbyterian Church and member of the Board of Directors of Chicano Affairs Center, commented that Latino citizens do not have access to many of the services in Lane County. The Latino citizens are the lowest income group in Lane County and the population is growing. Rust asked if Porter could define some specific steps to use when evaluating RFPs in the future and Porter agreed to help.

3. COMMISSIONERS' ANNOUNCEMENTS

To be held at 10:40 a.m.

4. COMMISSIONERS' BUSINESS

- a. ORDER 91-1-30-1/In the Matter of Approving the Expenditure of up to \$30,000 from the Lane County Fund for Intergovernmental Housing Policy Board Activities to Assist in the Construction of 10 Units of Transitional Single-Room (SRO) Occupancy Housing

Roberts presented this item to the Board. Rust asked that his comments from the HACSA meeting be included here by reference.

MOTION: Approval. Dumdi MOVED, Cornacchia SECONDED. VOTE: 5-0.

- b. DISCUSSION/Process for County Counsel Evaluation

Rust stated that as part of the evaluation, he would like Mr. Van Vactor to report on the entire County Counsel operation. Cornacchia added that he would like to hear a report from Van Vactor regarding stress claims in the County as well as general operations in County Counsel. Van Vactor commented that he had some liability claims reports which could be incorporated, though workers compensation and stress is administered by the Risk Manager and the Workers Compensation Claims person, as well as independent counsel. Cornacchia commented that he would just like a general report.

Cornacchia commented, with regard to a recent lawsuit, that he wishes to be informed of issues prior to reading about them in the newspaper. Roberts commented that he had asked that this information not be circulated in this case because the lawsuit was a personal one and did not concern the Board as a whole. Cornacchia commented that though this was a specific lawsuit, public money was used and he would liked to have known that the case was being settled. Rust stated that he shared the sentiments of Cornacchia. He stated that

public funds were being used and County Counsel was the defense. Dumdi commented that the information could have been circulated on Tuesday to keep the Board up to date.

5. EXECUTIVE SESSION as per ORS 192.660

To be held later in the meeting.

6. HEALTH AND HUMAN SERVICES

- a. ORDER 91-1-30-2/In the Matter of Awarding a Subcontract Not to Exceed the Amount of \$47,557 to Buckley House, Inc.; and Delegating Authority to the County Administrator to Sign the Subcontract as Listed in Exhibit A for the Department of Health and Human Services

Rob Rockstroh, Director of Health and Human Services, presented this item to the Board. He commented that the state must have a certain amount of money dedicated to minorities in order to receive its money from the federal government. Within the system in Lane County, there is no set-aside regarding points for minorities. The issue is that the system should acknowledge cultural competency and language disability. There is a planning group meeting to produce a planning document which will consider diversity. This document is due March 15. Cornacchia asked if the concerns expressed today will be addressed prior to the next funding cycle and Rockstroh stated that it should be possible to do this. Dumdi suggested that the Affirmative Action Advisory Committee participate in this process. Rust commented that he would like the Board to charge the Department of Health and Human Services with building a new RFP and reporting on the process within two months. Rockstroh commented that the department should be ready to report on the RFP process in early March in a Work Session of the Board.

Dumdi reported that the B & H Stump Ranch is making good progress. Rockstroh commented that he was pleased with the progress and with the new director, Russ Nyland.

Roberts stated that he would like to thank the Chicano Affairs Center for involving the Board in this discussion and stated that he appreciated the refreshing and constructive tone of the discussion.

MOTION: Approval of awarding the subcontract to Buckley House for A & D beds. Dumdi MOVED, Rust SECONDED. VOTE: 5-0.

7. COUNTY ADMINISTRATION

- a. Announcements

b. ORAL REPORT/Metropolitan Partnership Update

John Lively, Executive Director of the Eugene/Springfield (Lane County) Metropolitan Partnership, presented this item to the Board. He distributed copies of an inventory of industrial sites, 1990 prospects/inquiries and an industrial site map (see material on file). He commented that the majority of inquiries from out of the area were from California and that the Partnership responds primarily to industrial, but also responds to the larger commercial inquiries. He stated that he is currently working with a Japanese microscope company, a Swedish manufactured housing company, Blue Water Boats and a chrome plant. He added that there were 15-18 companies interested in industrialized housing, though large amounts of capital will be necessary for these to get off the ground.

Cornacchia asked what the Partnership does for local business assistance. Lively responded that 40 percent of the resources of the Partnership were spent in local business assistance last year. He stated that the Partnership tries to fill gaps left by the other agencies and does not try to compete with them.

This meeting recessed at 10:52 a.m. to reconvene at 11:05 a.m.

3. COMMISSIONERS' ANNOUNCEMENTS

Dumdi welcomed Frazier to her first Board meeting.

Rust announced that Marin Alsop was on the cover of the Northwest Magazine in the Sunday Oregonian. He noted that Lane County had some world-class citizens.

Dumdi announced that Cottage Grove had received a grant for \$2.8 million from the Economic Development Public Works fund for their water plant.

10. EMERGENCY BUSINESS

RESOLUTION No. 91-1-30-17/In the Matter of Opposing Harassment of Arab-Americans and Insuring that Protection of Human Rights is a Central Part of Our Community

Roberts read this resolution into the record and added his concern that harassment not take place in Lane County.

MOTION: Approval of Resolution 91-1-30-17. Roberts MOVED, Dumdi SECONDED. VOTE: 5-0.

7. COUNTY ADMINISTRATION

c. DISCUSSION/Marine-Related Industrial Park in Florence

Jim Johnson, County Administrator, presented this item to the Board. He introduced Bill Bradshaw, Jim Rice and Don Wilbur from the Port of Siuslaw. The Board reviewed the alternative methods for proceeding with the project outlined in the memorandum: 1) partnership; 2) guidelines for a partnership; 3) Road Funds; 4) up-front dollars; 5) alternative uses and 6) other issues (see material on file).

Rust commented that he understood that the intention of a partnership was to create a revenue stream for both parties. Cornacchia commented that the parameters of the project need to be ascertained first. He commented that he was primarily interested in economic development, but that there was a role for a partnership if there were excess dollars. Rust commented that the County has an equity interest in the property and it makes sense to work together with the Port of Siuslaw. The Board consensus was that it not be tied to any particular arrangement.

Dumdi commented that she was willing to give some assistance by the use of Road Funds and Cornacchia commented that the Road Fund is the only opportunity to effectively assist in the creation of jobs in Lane County. Rust agreed conceptually and Roberts agreed that this was the only meaningful economic development tool available. Frazier stated that it would be appropriate within the economic development fund. Dumdi commented that communities across the country that have been successful during a period of recession are those that have worked to develop their infrastructure. She stated that Norma Paulus is proposing that the Counties receive 25 percent and the schools 75 percent of the federal timber receipts. Dumdi stated that an impoverished citizenry cannot educate its children.

Rust stated that the Port would need to be the lead agency to secure the engineering study, rezoning and market analysis. Dumdi suggested that the Board commit Land Management to cooperating with the Port regarding zoning. Roberts commented that he was interested in providing the land and the Road Fund contribution, but he was not interested in Lane County providing up-front dollars.

The Board decided that it would be appropriate to deal exclusively with the Port of Siuslaw with regard to this property.

Rust commented that there are environmental consequences to development of this property and he asked the Board to make a commitment to do as well as, or exceed current and future standards relating to water and industrial pollutants. Cornacchia agreed that this estuary is too important to the County not to protect and Dumdi agreed that the industry must be environmentally conscious.

Wilbur stated that he would like to see the County accept this proposal and give the land to the Port of Siuslaw. He suggested that the County put in the roads and streets, then let the Port of Siuslaw carry the ball from there. Bradshaw commented that the Port is developing a master plan which will cover port usage and he will propose that the Port expand the master plan to include this property to allow the appropriate planning and market analysis to be done. He stated that he appreciated the idea proposed by the Board to use Road Funds to help with this project and to create jobs in the area. Cornacchia commented that the County needs a business plan and a marketing plan to provide more information about this project developed on good, sound business practices. Rust suggested that the Board ask Johnson to identify the items discussed by preparing a Board Order that conceptually agrees with the proposal. Cornacchia commented that he is in favor of a documented relationship. Johnson will prepare a letter of understanding for the Port of Siuslaw and a Board Order next week outlining the conceptual approval of the use of Road Funds, offering no alternative uses for the property and designating this as an industrial facility with environmental concerns.

This meeting recessed at 12:01 p.m. to reconvene at 1:30 p.m.

8. PUBLIC WORKS

- a. REPORT/Presentation of the Resource Recovery Advisory Committee's "A Proposed Plan to Reduce the Amount of Plastic Entering the Lane County Landfill"

Mike Turner, Waste Management Manager, presented this item to the Board. This plan was worked on by the Committee for over a year and is an attempt to affect the amount of plastics going into the landfill in Lane County through a number of different issues. The goals of the plan are to reduce the amount of waste plastic going into the landfill by ten percent; to ban polystyrene foam food containers in fast food restaurants with no demonstrated recycling program beginning in 1992; to seek a plastics processing facility for Lane County; to deal more effectively with legislation and to prepare an annual report to the Board on the effectiveness of plastics recycling efforts in Lane County.

David Wilde, Resource Recovery Advisory Committee member, presented a brief history of this issue to the Board and stated that the essence of the concern of the Committee was where materials were going after they had been used.

Bill Snyder, Resource Recovery Advisory Committee member, stated that plastics were thought to be 30 percent of the landfills, but that later studies indicated that the percentage was 12-18 percent by volume and was not a mushrooming part of the waste stream. Paper grew from 36 percent of the waste stream in 1970 to 55 percent in

1990. He stated that there has been success locally in controlling the amount of plastics in the landfill. He stated that it was unfair to single out polystyrene and that the bulk of this plan was not needed at this time.

Ed Sturdevant, Resource Recovery Advisory Committee member, commented that he did not support a ban on polystyrene and commented that a ban may discourage help and input from the industry.

John Hire, Resource Recovery Advisory Committee member, commented that recycling had increased 400 percent this year in Lane County overall and 500 percent in plastics. He stated that he was more interested in working on solutions for recycling than choosing to ban a particular substance. Wood waste makes up a large portion of the landfill and the Committee will discuss this issue during the coming year. A letter from Larry Cotton, former Earl's Sanitary Recycling Coordinator, was read and entered into the record.

After some discussion, Rust commended the Committee for tackling the ambitious goal of reducing the volume of plastics in the landfill by ten percent by the year 2000. Rust stated that he would support the ban as a symbolic gesture. Roberts said that he is concerned that the County is not approaching the recycling issue as an economic one. He stated that it was not appropriate to assume that it is always better to recycle or that there are not tradeoffs and he will not support the ban. Frazier asked for a description of a plastic conversion facility and for actual Lane County figures regarding the percentage of plastics in its landfill. Cornacchia commented that his support was limited by his lack of acceptance for selective regulation or gestures. He would like to have the comments of the Board integrated into a response back to the Committee for its assessment/analysis discussion with a reissuance of this program. Actions taken should be on the basis of analysis and impact in the creation of a facility, etc.

Hire commented that this plan would go back to the subcommittee and the Committee itself would move on. The Board concurred that they could support a revised version of four of the goals, but would not support a ban on polystyrene. Cornacchia added that he would support a ban on plastic six-pack rings.

This meeting recessed at 2:52 p.m. to reconvene at 3:05 p.m.

7. COUNTY ADMINISTRATION

e. DISCUSSION/Annual Classification Review Report

Margo Drivas, Assistant County Administrator, presented this item to the Board. She reported that this review was overdue and that the approach was time consuming. Cooperation was excellent from employees and labor organizations were patient. She stated that she

would disagree with the comment by Stephan Ostrach that the County did not have staff capable of conducting this project in a manner consistent with sound personnel principles and practices. She stated that his opinion was not necessarily shared by the employees. Cheryl McCawley, Personnel Analyst, discussed classification review and the process undertaken with this project. Jim Walsh, Personnel Analyst, provided the principal findings from the report. Drivas commented that the discussions with the union focused on compensation versus classification; the lines are not sharply distinct and will always be an issue. Cornacchia stated that he had no concerns about competency or productivity in this department and Roberts stated that he had complete confidence in the abilities of Human Resources. Drivas commented that there was a good reason to periodically review the classification system and that staff is committed to following the memorandum of agreement with AFSCME (Association of Federal, State, County and Municipal Employees). She stated that there will be a more efficient approach to the review in the future unless problems are encountered. The next review will be completed by the end of April of 1991.

- d. ORDER 91-1-30-3/In the Matter of Appointing Two Members to the Affirmative Action Advisory Committee

MOTION: Approval of the appointment of Emilio Bandiero and Ron Sinacore to the Affirmative Action Advisory Committee. Cornacchia MOVED, Roberts SECONDED. VOTE: 5-0.

8. PUBLIC WORKS

- b. ORDER 91-1-30-4/In the Matter of Appointing Two Members to the Lane County Planning Commission

MOTION: Approval of the recommendation of the Agenda Cover Memo to appoint Malcolm Scott and Stephen Moe. Cornacchia MOVED, Rust SECONDED. Rust raised the question of buying, selling or developing of real estate for profit or "loss". The majority of the Board did not agree that Malcolm Scott was engaged in the buying, selling or development of real estate for profit. Rust discussed the importance of keeping minutes and notifying the public during subcommittee meetings and interviews.

Dumdi suggested that these applications be kept on file because there were several very good ones and Rust added that Doppelt was strong on environmental issues. VOTE: 5-0.

9. CONSENT CALENDAR

- A. Approval of Minutes:

September 10, 1990, Joint Meeting BCC/City of Creswell, 7:00 p.m.
December 6, 1990, Joint Meeting BCC/Dunes City, 10:00 a.m

December 6, 1990, Joint Meeting
BCC/Port of Siuslaw, 12:00 p.m.
December 11, 1990, Work Session 8:30 a.m.
December 12, 1990, Regular Meeting 1:30 p.m.
December 19, 1990, Regular Meeting 9:00 a.m.
December 19, 1990, Regular Meeting 1:30 p.m.

B. County Administration

- 1) ORDER 91-1-30-5/In the Matter of Appointing a Justice Pro Tempore for the Central Lane Justice Court for 60 days
- 2) ORDER 91-1-30-6/In the Matter of Appointing a Justice Pro Tempore for the Florence Justice Court for 60 days
- 3) ORDER 91-1-30-7/In the Matter of Appointing a Justice Pro Tempore for the Oakridge Justice Court for 60 days

C. Finance and Management Services

- 1) ORDER 91-1-30-8/In the Matter of Authorizing the Director of the Department of Finance and Management Services to Effect an Interfund Loan for Financing of County Telecommunications Upgrades

D. Health and Human Services

- 1) ORDER 91-1-30-9/In the Matter of Accepting Amendment #32 to the 1989-91 Intergovernmental Agreement #20-001 With the State of Oregon Mental Health and Developmental Disabilities Services Division; Appropriating an Additional \$128,518 in Revenues and Expenditures; Establishing an Additional .5 FTE Mental Health Specialist Position; and Delegating Authority to the County Administrator to Sign the Letter of Acceptance and the Subsequent Subcontract Amendments as per Exhibit A

E. Public Safety

- 1) ORDER 91-1-30-10/In the Matter of Amending Chapter 54 of Lane Manual to Remove the Basic Disaster Operations Plan and Add the Emergency Operations Plan (LM 54.005 - 54.015)

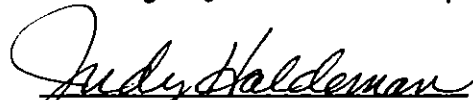
F. Public Works

- 1) ORDER 91-1-30-11/In the Matter of Accepting a Deed of Land to be Used as a Public Road Easement and County Road in 17-03-34 (Kellogg Road)

- 2) ORDER 91-1-30-12/In the Matter of Awarding a Contract to Crane Equipment Mfg. Corp. in the Amount of \$49,980 After Trade-In, for the Purchase of One (1), New, Stationary Knuckleboom Loader/Packer, Contract FY 90/91 FS-12
- 3) ORDER 91-1-30-13/In the Matter of Awarding a Contract to Ashtech, Inc., in the Amount of \$70,355 for the Purchase of Four (4) M-X11 Global Position System (GPS) Receivers and Support Equipment, Contract No. LCSO-01
- 4) RESOLUTION AND ORDER 91-1-30-14/In the Matter of Setting a Public Hearing on the Proposed Surrender of 8 County Roads or Portions Thereof to the City of Eugene (Public Hearing: February 13, 1991, 1:30 p.m.)
- 5) ORDER 91-1-30-15/In the Matter of Amending Chapter 15 of Lane Manual to Add Procedures and Standards to Provide for Establishing Park Roads as County Roads (LM 15.260)
- 6) ORDER 91-1-30-16/In the Matter of Adopting Supplemental Developed and Committed Findings in Support of Ordinance No. PA 884 for:
 - Plot 157, Exception #2;
 - Plot 265, Exception #1;
 - Plot 268, Exception #1;
 - Plot 282, Exception #1;
 - Plot 390, Exception #3;
 - Plot 391, Exception #1;
 - Plot 413, Exception #2;
 - Plot 484, Exception #1;
 - Plot 488, Exception #1;
 - Plot 492, Exception #1;
 - Plot 512, Exception #1;
 - Plot 544, Exception #2;
 - Plot 569, Exception #1;
- 7) SUBDIVISION PLAT
 - a. Panorama View, Seventh Addition
City of Eugene
18-04-02

MOTION: Approval. Cornacchia MOVED, Rust SECONDED. VOTE: 5-0.

There being no further business, this meeting adjourned at 4:18 p.m. to Executive Session.


Judy Haldeman
Recording Secretary