

APPROVED

9-4-91

# MINUTES & NOTICE OF BOARD ACTION

## LANE COUNTY BOARD OF COMMISSIONERS



This document, upon approval in a public meeting by the Board of County Commissioners, serves as official minutes of such meetings as required under the Open Meetings Law, ORS 192.650.

Pursuant to notice made by mailing agendas to news media, a selected list of jurisdictions and individuals in Lane County, a meeting of the Board of County Commissioners was held.

Questions should be directed to The Board Office Specialist 3, ext. 4203.

August 7, 1991  
1:30 p.m.

REGULAR MEETING  
BOARD OF COUNTY COMMISSIONERS

Harris Hall  
Main Floor

Chair Jack Roberts presided with Steve Cornacchia, Ellie Dumdi, and Jerry Rust present. Marie Frazier excused. Judy Haldeman, Recording Secretary.

### 11. COMMISSIONERS' ANNOUNCEMENTS

None.

### 12. PUBLIC HEARINGS

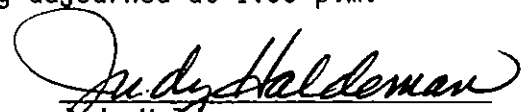
- a. FOURTH READING AND PUBLIC HEARING/Ordinance No. PA 1001/In the Matter of Amending the Rural Comprehensive Plan Designation and Corresponding Zoning, Applying to Unacknowledged Land Remanded by the Oregon Supreme Court, Located Within Plot 413, Repealing Prior Comprehensive Plan Designation and Zoning, Adopting a Severability Clause and Findings in Support of this Action (Harvey Hogle) (NBA & PM 6/5/91, 6/26/91, & 7/17/91)

Roberts read the ordinance into the record. Roberts opened the Public Hearing. There being no one present who wished to testify, Roberts closed the Public Hearing. MOTION: Approval of Ordinance PA 1001. Cornacchia MOVED, Dumdi SECONDED. VOTE: Cornacchia, Dumdi, Roberts and Rust AYE.

### 13. OTHER BUSINESS

None.

There being no further business, this meeting adjourned at 1:35 p.m.

  
Judy Haldeman  
Recording Secretary

M I N U T E S

Eugene City Council  
Council Chamber--Eugene City Hall

August 5, 1991  
5:30 p.m.

COUNCILORS PRESENT: Roger Rutan, Shawn Boles, Ruth Bascom, Bobby Green,  
Paul Nicholson, Kaye Robinette, Randy MacDonald, Debra  
Ehrman (after 6 p.m.)

COMMISSIONERS

PRESENT: Jack Roberts, Chair; Elli Dumdi, Jerry Rust, Steve  
Cornacchia

The joint meeting of August 5, 1991, of the Eugene City Council and the Lane  
County Board of Commissioners was called to order by His Honor Mayor Jeff  
Miller.

I. HOUSING UPDATE

Mr. Roberts provided an introduction of the housing issue and noted that the  
Lane County Board of County Commissioners would be watching the housing slide  
show presentation that the council viewed at a recent meeting.

Ms. Bascom emphasized that the construction of affordable housing in the  
community is dependent upon an intergovernmental effort. The City is working  
on the development of the Comprehensive Housing Affordability Strategy (CHAS)  
required by the Department of Housing and Urban Development (HUD) to receive  
HUD funds. The City of Springfield is also being included in this effort.

Jim Johnson, County Administrator, briefly reviewed HUD guidelines for con-  
ducting a CHAS. The CHAS includes an assessment of current housing needs and  
develops one- and five-year plans to meet those needs. The first draft is  
scheduled to come out on August 22.

Clayton Walker, Housing Policy Board representative, provided an historical  
overview of housing efforts in the community and spoke about the public sec-  
tor involvement in affordable housing construction. He noted that the Hous-  
ing Policy Board was formed as a result of recommendations from the Lane  
County Task Force on Homelessness and Affordable Housing. The Eugene-Spring-  
field Chamber of Commerce was involved. The task force charge was to examine  
homelessness and housing in the community. Mr. Walker briefly summarized the  
original goals of the Housing Policy Board and said that the board has not  
yet accomplished all of its first-year goals. As stated within its bylaws,  
one of the responsibilities of the Housing Policy Board is to advise the  
jurisdictions on housing issues.

Mr. Boles said that he has expressed concern with the lack of integration between local government and the University of Oregon and its Energy Efficient Industrialized Housing Program. He indicated that Ms. Bascom will soon be presenting the council with an update on the progress of that program. Mr. Roberts said that the lack of progress does not represent a lack of interest on the part of local government, and emphasized that very few of the housing units that come out of that program are likely to be "affordable" housing.

Responding to a question from Ms. Dumdi, Richie Weinman, Planning and Development Department, said that the City is making efforts to incorporate panelized construction into the Richardson Bridge project.

Responding to an inquiry from Mayor Miller on the status of emergency shelter, Ms. Bascom said that the goal of the Housing Policy Board is the construction of permanent, affordable housing. Mr. Roberts commented that the community seems to be better prepared this year to meet emergency housing needs in the community because of good planning.

Mr. MacDonald expressed his appreciation to all three jurisdictions for increasing their funding commitment to the Intergovernmental Human Services Committee (IHSC) this year, which greatly enhances the stability of that fund.

Ms. Dumdi said that she had the opportunity to attend the housing dedication ceremony for Maple Wood Meadows on Matt Drive, and was very impressed with the interest of the residents in actively participating in the facility's operation. She hoped this degree of interest would continue to be expressed by residents in other housing projects.

## II. FERRY STREET BRIDGE

Mr. Robinette introduced this item and distributed copies of Eugene Neighborhood News, a City publication which provides an overview of the alternatives being proposed for the Ferry Street Bridge. He noted that an environmental impact study is proceeding on the four proposed alternatives.

Those present at the meeting watched a video presentation on the Ferry Street Bridge issue.

Mr. Rust said that he is concerned with the impacts that Alternatives B and D would have on Alton Baker Park. He emphasized that the jurisdictions should not proceed on either of these options without considering very carefully all possible impacts.

Ms. Dumdi concurred with Mr. Rust's concern. In making the ultimate decision, the jurisdictions should consider whether the transportation efficiency that could be gained in either of these options would be worth the resulting impacts.

Mr. Boles said that the Eugene City Council is committed to its goals for alternate modes of transportation. He noted that in selecting an option, the jurisdictions should remain aware that traffic will expand to accommodate expanded transportation corridors. He said that he had hoped to see a slow-build alternative, rather than a no-build alternative, that simply addresses critical safety issues and alternative transportation needs.

Responding to a question from Mr. Robinette, Dave Reinhard, Public Works Transportation, said that the City would be describing a no-build alternative in the draft Environmental Impact Statement (EIS). In addition, several scenarios will be documented which describe only small improvements to the bridge, but do not include widening. There will also be opportunities for construction phasing.

Ms. Bascom pointed out that the alternatives which provide enhancements for alternate modes of transportation include design considerations, such as rain-protected amenities, which might mitigate the impacts on Alton Baker Park.

Mr. MacDonald asked about special provisions in the options for alternative modes of transportation. In response, Mr. Reinhard said that three of the build alternatives contain provisions for "deluxe" bike path improvements. However, none of the alternatives include special bus corridors because there is not a critical mass of buses that use the corridor to justify exclusive lanes. Also, the length of the transportation corridor is too short to justify this.

Mr. Roberts asked about any major drawbacks to Alternative C. In response, Mr. Robinette indicated that this alternative does not have the provisions for alternative modes of transportation that the Eugene City Council favors. Mr. Rutan added that Alternative C does not disperse traffic activity, but consolidates it into one place. He stressed that all the alternatives are viable, but emphasized that placing any types of transportation corridors through Alton Baker Park will have major impacts.

Responding to a question from Ms. Ehrman, Mr. Cornacchia said that the County has received little input from constituents about the Ferry Street Bridge alternatives thus far, but expected to receive greater response once a decision point was closer. He said that all three jurisdictions are committed to the concept of compact urban growth and noted that much of the traffic problem occurs as a result of funneling Springfield residents into the city over a single transportation corridor. The jurisdictions must continue to prepare for increased residential development in north Eugene and must keep our transportation problems in perspective with other areas.

Mr. MacDonald said that one of the drawbacks to Alternative C is the convenience it provides to vehicular traffic. In keeping the transportation corridors narrow, the City provides disincentives to automobile travelers.

Mr. Nicholson noted that Alternatives B and D have major impacts on the residential neighborhoods on both ends of the bridge. He has heard strident

opposition from members of those neighborhoods. He added that some community cynicism exists about whether a bridge designed for alternative modes of transportation would actually be used for this after its construction.

Mr. Roberts said that the community should plan to build for the best case scenario. It must be sensitive to the community's needs for enlarged transportation corridors, however, rather than using "no build" as a mechanism to forestall population growth.

### III. ALTON BAKER PARK MASTER PLAN

Mr. Rust drew attention to the document "Planning the Future of Alton Baker Park" included in the council's agenda packet and said that the document provides an effective summary of planning issues for consideration. He expressed concern for the lack of coordination between jurisdictions on park planning and proposed that staff from all three jurisdictions create a proposal for an interjurisdictional planning team that would serve as the forum for discussion on all park issues.

Responding to a question, Ms. Dumdi said that the County has been looking for some time at the possibility of constructing a golf course on the east end of Alton Baker Park. It is currently formulating a Request for Proposal (RFP) to determine if a golf course would be feasible. She noted that there are other opportunities being considered for the use of this site as well.

Mr. Nicholson asked about the extent of the community participation and interjurisdictional cooperation that would be involved in determining the feasibility of a golf course. He noted that, for Eugene, issuing an RFP is one of the last stages of the process and takes place after community input. He felt that the County should delay the RFP until there is enough public input to generate a proposal.

Mr. Cornacchia said that the golf course proposal was first brought to the table as a partial solution to the lack of financing for the park system. He said that Alton Baker Park is a multiple-use facility and will continue in this way, regardless of the outcome of the golf course proposal. If a golf course can work within the constraints placed upon it, it can move forward. This proposal will not necessarily be referred to the voters; elected officials must take a leadership position. Mr. Cornacchia emphasized that this proposal has been underway for several years.

Mr. MacDonald agreed with the need for a comprehensive planning effort for this regional park facility. He noted that some concern that has been expressed in regard to the golf course proposal has to do with the exclusive nature of golf as a sporting activity as compared to the size of park land that would be required to construct the facility.

Ms. Bascom said that it would be wise to reconstitute an intergovernmental board to hear interjurisdictional planning issues.

Mr. Boles said that the Alton Baker Park Master Plan is not the only issue which requires intergovernmental cooperation. This type of cooperation is also needed for the Fairgrounds Master Plan and transportation planning issues. Rather than constituting a body to deal with this issue specifically, he suggested that the Metropolitan Policy Committee (MPC) become more effective and be given the responsibility for handling these issues. In addition, all three jurisdictions will have to commit the resources needed to address these issues.

Mr. Gleason agreed with Mr. Boles suggestion that MPC be treated as the focal point for these intergovernmental discussions.

Ms. Bascom cautioned that the RFP committee be broad enough to represent the large variety of park users.

Mr. Rutan reminded the council of its commitment to the Eugene Decisions process and the limitations of its staffing and and monetary resources. While the City should not put all planning efforts on hold until the process is completed, it needs to establish clear planning priorities.

In response to a comment, Ms. Dumdi emphasized that the golf course would not be funded publicly, but would be developed by the private sector.

#### IV. FAIRGROUNDS MASTER PLAN

Mr. Boles said that the community can no longer ignore the Fairgrounds Master Plan. He suggested that Mr. Rust, Ms. Ehrman, and he work with City and County staff to get some background work done on this proposal.

Mr. Roberts said that the lack of progress does not reflect a lack of commitment to the plan. The County is waiting for a report from Eugene's staff on the issue. He noted that all three jurisdictions have limited staff and monetary resources.

The meeting adjourned at 7:25 p.m.

Respectfully submitted,

Micheal Gleason  
City Manager

(Recorded by Traci Northman)  
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